Message Text

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 EA-13 NSC-07 NSCE-00 CIAE-00

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INFO AMEMBASSY PHNOM PENH PRIORITY

AMEMBASSY TOKYO

AMEMBASSY BANGKOK

AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY SINGAPORE

AMEMBASSY MANILA

AMEMBASSY CANBERRA

AMEMBASSY WELLINGTON

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E.O. 11652: GDS

TAGS: PFOR UNGA CB JA

SUBECT: KHMER IN 29TH GA: AWG MEETING SEPTEMBER 21

REFERENCES: (A) USUN 3332 (B) USUN 3333 (C) USUN 3242

SUMMARY: ASIAN WORKING GROUP REPRESENTATIVES LATE SEPTEMBER 21 PRODUCED REVISED DRAFT RESOLUTIONS. AWG AMBASSADORS WILL MEET SEPTEMBER 24 TO CONTINUE SEARCH FOR TACTICS TO OBTAIN PRIORITY FOR ORAL OR WRITTEN DEFERMENT PROPOSAL. WHILE WE ARE NOT PARTICIPATING IN ASIAN MEETINGS, WE REMAIN IN DAILY CONTACT ON ISSUE WITH KHMER AND JAPANESE. END SUMMARY.

1. ASIAN WORKING GROUP MET LATE SEPTEMBER 21 TO WORK ON RESOLUTIONS. GKR PERM REP CHHUT CHHOEUR AND REPS OF THAILAND, JAPAN, CONFIDENTIAL

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MALAYSIA AND NEW ZEALAND PARTICIPATED IN MEETING AT JAPANESE

MISSION. CHHUT CONSULTED WITH US JUST BEFORE MEETING AND VIRTUALLY ALL QUESTIONS WE DISCUSSED BILATERALLY WITH HIM WERE TAKEN UP IN ASIAN GROUP. HE AND JAPANESE MINISTER OHTAKA HAVE BRIEFED US ON MEETING.

- 2. TEXT OF REVISED DRAFT RESOLUTIONS HAVE BEEN REPORTED BY REFTELS A AND B. JAPANESE AND KHMER PRESENTED JOINTLY REVISIONS TO DRAFT CALLING FOR TALKS BETWEEN "MUTUALLY AGREEABLE" REPRESENTATIVES OF CAMBODIAN ANTAGONISTS AND ASKING SYG'S GOOD OFFICES. IN SEPTEMBER 21 MEETING ASIANS ACCEPTED NEW ZEALAND RECOMMENDATION THAT PARAGRAPH CALLING FOR DEFERMENT BE ADDED CALLING FOR THIS GA "TO TAKE NO ACTION" ON ITEM. THEY ALSO REVISED THIS DRAFT TO INCORPORATE ELEMENTS OF "JOINT VIEWS" TABLED BY ASEANS LAST YEAR AND ELIMINATED PREAMBULAR PARAGRAPH (REPORTED USUN 3288) REFERRING TO THE VIETNAM AND LAOS 1973 AGREEMENTS. ASIANS DELETED LAST TOPIC OHTAKA SAID, BECAUSE OF ALGERIAN FONMIN BOUTEFLIKA'S EARLIER ATTACK ON THESE AGREEMENTS.
- 3. CHHUT TOLD ASIANS AT SEPTEMBER 21 MEETING THAT HE FELT EARLIER JAPANESE DRAFT'S REPEATED USE OF THE NAME "CAMBODIA" RATHER THAN "KHMER" WEIGHTED DRAFT TOWARD SIHANOUK. HE AGREED THAT IT WOULD BE USEFUL TO TRY TO MAKE LANGUAGE AS EVEN-HANDED AS POSSIBLE, BUT HE EXPRESSED SERIOUS CONCERN, WHICH OTHER ASIANS HONORED, THAT DRAFT THAT WENT TOO FAR TOWARD SIHANOUK MIGHT PROMPT SOME DELEGATION TO PUT FORWARD GERMAN "VACANT SEAT" PROPOSAL. ASIANS ALSO DROPPED EARLIER DRAFT'S PREAMBULAR REFERENCE TO "MAINTENANCE OF PEACE IN ASIA" ON GROUNDS THAT SUCH LANGUAGE MIGHT PROMPT INSISTENCE THAT JAPANESE DRAFT WOULD REQUIRE TWO-THIRDS MAJORITY UNDER UN CHARTER, ARTICLE 18.
- 4. ASIANS ALSO DISCUSSED, ALTHOUGH MORE BRIEFLY, FACT-FINDING RESOLUTION, WHICH INCLUDES OPERATIVE PARAGRAPH WHICH WOULD HAVE PLENARY DECIDE "TO DEFER DECISION" UNTIL 30TH GA.
- 5. AT THIS MEETING, ASIANS CONTINUED TO TREAT FACT-FINDING DRAFT AS ONE THAT MIGHT BE USED AS BASIS FOR ORAL MOTION, AND MIGHT BE PUT FORWARD BY "NEUTRAL" DELEGATION, AFTER ALLIES LOBBY ON BASIS OF JAPANESE DRAFT. CONFIDENTIAL

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6. HOWEVER, ASIANS WERE AGREED THAT LANGUAGE OF THIS THIRD DRAFT, WHETHER USED IN WRITTED OR ORAL FORM, WAS NOT ONE THAT WOULD ACHIEVE PRIORITY WITHOUT A VOTE TO ACCORD IT THIS STATUS. IN OTHER WORDS, ASIANS HAVE NOT YET COME UP WITH ANY FORMULA THAT WOULD PROVIDE SOLID CHANCE OF AVOIDING PRO-GRUNK SUBSTANTIVE RESOLUTION BEING ACTED UPON FIRST.

- 7. ASIANS AT SEPTEMBER 21 MEETING AGREED TO REPORT TWO DRAFTS TO CAPITALS AS NECESSARY. JAPANESE, ACCORDING TO OHTAKA, RESERVED POSITION ON BOTH RESOLUTIONS, STATING THAT GOJ HAD NOT MADE FINAL DECISION ON OVERALL STRATEGY IN SUPPORT OF KHMER SEAT AND THEREFORE AGREEMENT ON PRECISE LANGUAGE WOULD BE PREMATURE.
- 8. AWG AMBASSADORS ARE MEETING ON KHMER QUESTION MORNING SEPTEMBER 24 FOR FURTHER DISCUSSION.
- 9. COMMENT: WE REMAIN IN TOUCH DAILY WITH ASIANS ON THIS ISSUE, PRINCIPALLY THROUGH KHMER AND JAPANESE. AS AID TO CONSULTATIONS ON VARIOUS DRAFTS AND ON OTHER TACTICAL QUESTIONS, WE ARE ALSO PROVIDING STUDIES OF RULES AND PRECEDENTS INVOLVED. WE ARE REGULARLY EXCHANGING INFORMATION RELATING TO VOTING ATTITUDES. CONTEXT OF THESE CONSULTATIONS CONTINUES TO BE FACT THAT WE AND ALLIES CANNOT EXPECT, IN PRESENT CIRCUMSTANCES, TO DEFEAT HOSTILE SUBSTANTIVE RESOLUTION IN STRAIGHT VOTE. END COMMENT.

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